

a: Revenue Budget Monitor

	Revised Budget	Forecast Outturn	Outturn Variance	Of which: COVID-19	Non-COVID
P09	£239.4m	£254.4m	£15.0m overspend (Covid-19 expenditure offset by £0m direct grant income)	£18.2m	(£3.2m)
P08	£239.4m	£254.4m	£15.0m overspend (Covid-19 expenditure offset by £5.9m direct grant income)	£23.2m	(£2.3m)

May	Jun/Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb
12.2	18.4	18.7	15.4	14.7	15.0	15.0		
	▼	▼	▲	▲	▼	▲		

SERVICE NET EXPENDITURE SUMMARY	2021/22 - Full Year					Variance Analysis				
	Approved Budget	Revised Budget	Forecast Outturn	Outturn Variance		COVID-19 Exp	COVID-19 Inc	Gross COVID Impact	Covid Service Grants/Income	Non-COVID
	£000s			£000s	Context	£000s				
1 - People										
14 - Adult Social Care	151,448	157,648	166,399	8,751		13,758	(5,007)	8,751		0
15 - Children and Families Services	65,115	65,076	68,836	3,761		6,362	0	6,362		(2,601)
16 - Educational Improvement	11,998	11,928	14,418	2,490		2,099	170	2,269		221
36 - Public Health - General Fund	4,753	4,777	4,777	0		856	0	856		(856)
Total 1 - People	233,315	239,428	254,431	15,003		23,075	(4,837)	18,238	0	(3,235)

Position by Division:

Adult Social Care

Adult Social Care (ASC) budgets continue to experience significant pressure in 2021/22 with a risk of a gross overspend of £13.7m at P09. This is partly mitigated by the receipt of £5m of Infection Control and Rapid Testing grant funding, giving a net position of £8.7m. There is no significant movement from the forecast net position reported at P08.

The finance position can be summarised as follows:

Financial Year 2021/22	Revised Budget 2021/22 £'000s	2021/22 Forecast @ P09 £'000s	Forecast Variance @ P09 £'000s	Change in Forecast from P08 £'000s
Adult Purchasing				
Older Adults 65+	69,748	74,208	4,459	173
Working Age Adults 18 - 64	71,820	82,888	11,068	-17
Preparing for Adulthood 0 - 25	8,976	8,333	-643	38
Social Care Support	2,068	2,546	477	42
Income - Service User Contribution Only	-24,064	-25,859	-1,795	-295
	128,548	142,115	13,567	-59
Non Adult Purchasing				
Employees	34,005	34,036	32	-12
Other - Net Costs	-4,905	-9,752	-4,847	75
	29,100	24,284	-4,816	64
Totals per budget report	157,648	166,399	8,751	5

The major areas of overspend continue to be:

- Adults with Long Term Conditions (aged 18-64) which is forecasting a potential overspend of £11.07m (mainly relating to an increase in the number of people supported since 2020/21 with forecast pressures in residential and nursing placements and accommodation-based support costs).
- Older People with a forecast overspend of £4.46m relating to residential and nursing home cost pressures.

These cost pressures are partially offset by additional income from contributions to care costs of c£1.8m, other income and underspends in non-adult purchasing budgets of c£4.8m and other variations of c£0.18m.

The Covid-19 pandemic continues to be a challenging situation, contributing significant cost pressures and challenges to the service, in trying to meet its savings targets. There are also on-going pressures for the service from provider sustainability issues and they are also seeing an increase in the size of home care packages. Additionally, there are ongoing challenges to secure home care capacity to facilitate timely hospital discharges.

It is becoming increasingly very difficult to confidently forecast the on-going financial impact of Covid-19 to the end of 2021/22 due to the outbreak of new Covid variants and whether demand / patterns of expenditure and costs pressures will continue.

Below are excerpt tables of current analysis for P9 of Adult with Long Term Conditions (AWLTC) and support for those aged over 65, two of the highest risk areas of Adult Purchasing pressures facing the Adult Social Care services.

18-64 Long Term Service Users - November 2021

18-64 - Long Term (Tier 3) Service Users

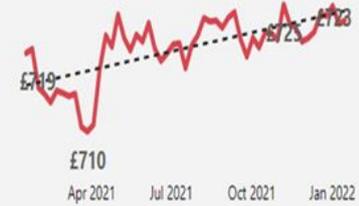
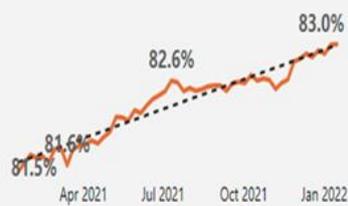
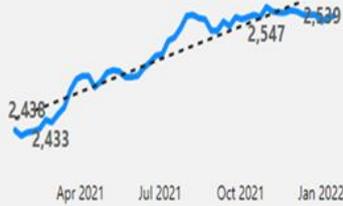
- Activity is increasing but growth has 'stabilised' over the past 6 months
- Service users supported at home remains in line and slightly above 2021/22 target – heading towards statistical neighbours 84.9%
- Average weekly unit prices has remained stable and moving closer to our target for 2021/22 (growth this year within inflation)

Number of Tier 3 Service users

% Placed at home

Average Weekly Cost

18-64



18-64 – 12 month Trends

(excludes carers and inhouse)

- Average Weekly Costs over the 12 months was £720. Prices continue to creep up but in line with inflation.
- Service Users grow steadily before and throughout COVID. The past 6 months though have seen the number stabilise. However numbers show a 5% increase during the calendar year

Average Weekly Cost by Date, with 3-Month Forecast



Number of Active Service Users by Date, with 3-Month Forecast



Over 65s - Long Term Service Users - November 2021

Over 65s - Long Term (Tier 3) Service Users

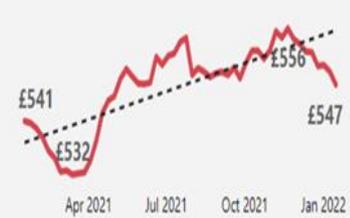
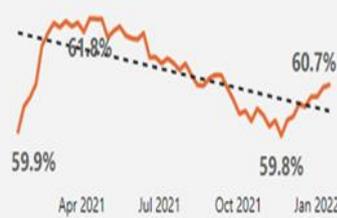
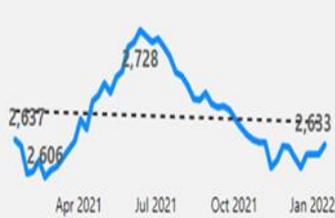
- Activity remains below pre covid numbers and despite a small increase at the start of the financial year the overall trend is down
- The percentage of service users supported at home is stable – BCC ability to impact on this figure is hampered by discharges into beds
- Average weekly unit prices have remained pretty stable over the past 6 months and are within inflation tolerance

Number of Tier 3 Service users

% Placed at home

Average Weekly Cost

65+



Over 65s – 12 month Trends

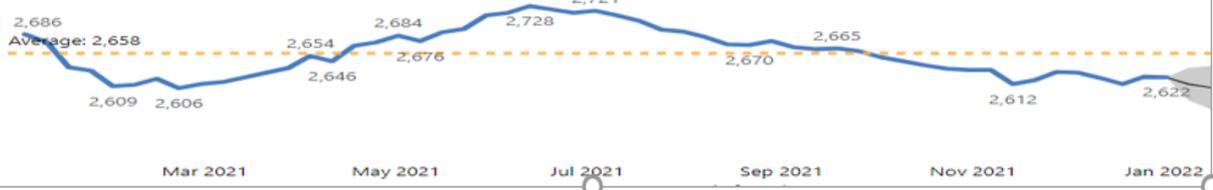
(excludes carers and inhouse)

- Average unit cost over the period for service users over 65 is £546. currently stands at £551.
- Service user numbers averaged 2,658 over the period and currently stand at 2,622. OP numbers have been falling for a number of years and that trend continues .

Average Weekly Cost by Date, with 3-Month Forecast



Number of Active Service Users by Date, with 3-Month Forecast



Infection control, rapid testing and vaccine grant funding Round 3 was awarded to Bristol City Council in October 2021 by the Government and Adult Social Care (ASC) has received the sum of £1.061m to date and passported this to care providers in Period 9.

Other awards totalling £4.416m have also been announced since reporting at Period 8. These include:

- Workforce Recruitment and Retention Round 1 - £1.373m of which £0.824m has been passport to Care Providers.
- Workforce Recruitment and Retention Round 2 - £2,535m. £1.775m Tranche 1 has been received and will be passported to by ASC to Care Providers before the end of Period 10.
- In respect of the risen case of Omicron variant, Bristol City Council has also been awarded £0.5m funding to support care providers and the community Covid Grant. Awaiting the receipt of this grant and will be allocated when received.

Children and Families

The Children and Families Division is forecasting a £6.6m overspend on services, offset by one-off COMF funding to give a net forecast overspend of £3.8m. The COMF funding has been allocated to the service areas to which it relates. Expenditure directly attributable to Covid-19 total £6.4m with non-Covid related overspends of £0.2m making up the balance. The finance position by service area is illustrated in the table below:

Service Area	Children and Families Services	2021/22 - Full Year			Variance Analysis			
		Revised Budget	P09 Forecast Outturn	Outturn Variance	Covid Expenditure	Covid Income	Total Covid Impact	Non-covid
		£'000			£'000			
112	Service: Joint Commissioning (Children)	4,677	4,553	-124	-	-	-	-124
113	Service: Targeted Support	9,264	9,288	25	-	-	-	25
153	Service: Quality Assurance, BSCB	1,874	1,875	2	-	-	-	2
154	Service: Area Social Work (North)	2,438	2,487	49	-	-	-	49
155	Service: Area Social Work (East/Central)	3,794	4,017	223	300	-	300	-77
156	Service: Area Social Work (South)	2,655	2,582	-73	90	-	90	-163
157	Service: Children & Aftercare teams	7,748	7,415	-333	303	-	303	-636
158	Service: Internal & External Placements	26,547	31,206	4,659	5,567	-	5,567	-908
159	Service: Children & Family Support - Management	2,281	1,780	-501	-	-	-	-501
15A	Service: Safeguarding and Area Services	1,630	1,541	-89	-	-	-	-89
15B	Service: Specialist Services	2,169	2,091	-78	102	-	102	-180
15	Children and Families Services Total	65,076	68,836	3,761	6,362	-	6,362	-2,601
COMF	One-off COMF funding £3.295m less £480k committed spend			2,815				
15	Children's and Families Service baseline forecast position			6,576				

The main area of financial concern is the placements service which is forecast to overspend by £4.7m, down £0.142m in-month. A shift from low-cost in-house provision (forecasting an overspend of £0.4m, 2.5% of budget) to expensive external contracted provision (forecast overspend of £4.3m, 35% of budget) is largely the result of placement instability due to insufficient local provision capacity and covid related demand increase.

The P09 forecast has seen improvement of £0.127m, from £3.888m forecast overspend in P08 to £3.761m in P09.

Educational and Skills

Education and Skills division is forecasting to overspend by £4.1m, offset by £1.7m one-off COMF funding which leaves a net forecast overspend of £2.5m; of which £2.1m was Covid-19 related. Cost pressures mainly relate to Home to School Transport (HTST). This is due to increased number of children being transported and pressure in getting drivers and escorts; plus suppliers' costs increases relating to fuel and drivers' costs, as

well as additional SEN assessments, where a proportion of children require transport support; and having to travel further due to local capacity issues.

Other overspends in Inclusive City and Accessible City are driven by additional staffing required for SEN assessments. The risk of overspend in Accessible City is driven by additional staffing needed for Education Psychologists to tackle the EHC assessments backlog. The forecast overspend in Inclusive City is due to additional staffing requirement in SEN support to address assessment needs.

Financial performance by service area is summarised in the table below:

Service Area	Education and Skills Services	2021/22 - Full Year				Variance Analysis			
		Approved Budget	Revised Budget	P09 Forecast Outturn	Outturn Variance	Covid Expenditure	Covid Income	Total Covid Impact	Non-covid
		£'000				£'000			
162	Learning City for All	623	623	687	64	25	-	25	39
163	Education Management	3,579	3,579	3,656	76	-	-	-	76
164	Additional Learning Needs	5,677	5,677	7,031	1,354	1,566	-	1,566	-212
165	Employment, Skills & Trading with Schools	734	734	696	-38	67	-	67	-105
166	Schools PFI	-441	-441	-441	0	-	-	-	0
167	Schools PFI	0	0	0	0	-	-	-	0
168	Inclusive City	290	290	405	115	18	170	188	-73
169	Accessible City	1,536	1,465	2,386	920	423	-	423	497
16	Education and Skills Service	11,998	11,928	14,418	2,490	2,099	170	2,269	222
COMF one-off funding in 2021/22					1,661				
Division 16 baseline position BEFORE COMF funding:					4,151				

The in-month adverse movement of £0.114m was due to £0.079m recharges from ASC for PIT team, £0.061m income forecast reduction of which £0.025m was covid related plus further £0.017m deterioration in Education psychologist budget resulted from higher demand in assessments.

Communities and Public Health

Public Health (PH) Grant of £33.643m was awarded for 2021/22 by Public Health England (PHE).

The Public Health grant is awarded annually to the local authority. It is ring fenced for the purposes of public health. The grant funds a range of mandated public health services and supports the Director of Public Health to discharge their statutory duties for protecting health, improving health, promoting health equity, and reducing health inequalities through the funding of locally identified public health priorities.

Bristol's local priorities include reducing harms from drugs and alcohol, improving mental health, reducing harms from domestic abuse, food equality and community health action. 75 % of public health functions and services are externally commissioned with 14% internally commissioned.

An annual return must be provided by the authority to Public Health England, which is audited against the grant regulations.

PH also hold general fund budget and other partnership grants of £4.753m which supports domestic abuse and sexual violence, Health Watch, substance misuse, rough sleeping, drug and alcohol treatment, sports projects, Hengrove and Leisure Centres.

At P09, the forecast remains unchanged from the previous month. There is no adverse forecast relating to the Public Health ring-fenced budgets. The current forecast on the PH general fund relates to the potential financial assistance for Leisure services contracts in the sum of £0.856m in 2021/22 as a result of the Covid-19 pandemic. This will be mitigated and partly funded by the National Leisure Recovery Funding (NLRF) - £0.634m grant and the remaining £0.225m will be covered by unallocated Covid-19 response funding carried forward from 2020/21.

Since 2020/21 Public Health has received significant amounts of government Contain Outbreak Management funding and Test and Trace Outbreak Management funding totalling £18.160m. It is expected that this funding will be fully utilised by March 2022 as work continues, on delivering the Local Outbreak Management Plan.

Savings Delivery

21/22 People Directorate Savings Target (£'000s):

6,114

	This month			Last month		
	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk
No - savings are at risk	5,350	4,000	75%	5,350	4,000	75%
Yes - savings are safe	724	0	0%	724	0	0%
SAVING CLOSED - CONFIRMED AS 'SECURED & DELIVERED'	40	0	0%	40	0	0%
NO RAG PROVIDED	0	0	n/a	0	0	n/a
Grand Total	6,114	4,000	65%	6,114	4,000	65%
n/a - represents one off savings or mitigations in previous year	-8,082	0	0%	-8,082	0	0%
WRITTEN OFF	6,520	0	0%	6,520	0	0%
Grand Total	4,552	4,000	88%	4,552	4,000	88%

Key Changes since last month

There have been no changes to the 21/22 savings position for the People Directorate in P9 - the total value at risk remains at £4m, which relates to 3 savings lines

Top 5 largest savings at risk in year (ordered by size of saving at risk)		
ID	Name of Proposal	Value at Risk in 21/22 (£'000)
FP33_21_C	Commissioning Adult Purchasing Budget (subset of original Better Lives savings)	£ 1,800
21_N5_01	Monitoring and grip debt recovery and DPs	£ 1,200
FP33_21_B	Strengths Based Approach (subset of original Better Lives savings)	£ 1,000

Mitigated savings from previous years' that remain 'due' for delivery this year (£m)	
Amount due from previous year(s):	£ 3.39
Amount reported at risk:	£ 2.80

b) Risks and Opportunities

Division	Risk or Opportunity	Description of Impact £	Risk / Opportunity	Likelihood	Net /opportunity
			£	(%)	£
Adult Social Care	Risk	Further wave of covid-19 infections resulting in additional care costs e.g. hospital discharges, impact on cost of care and provider sustainability, above initial emergency planning assumptions and no certainty regarding levels infection control or other government grant assistance.	4,000,000	50%	2,000,000
Adult Social Care	Risk	Impact of pandemic on ability to deliver transformational change and savings plans	5,390,000	69%	3,740,000
Adult Social Care	Risk	Emerging risk in relation to pathway 3 beds in excess of Hospital Discharge Funding (4 weeks) being recharged to ASC	Emerging risk	TBC	TBC but could be significant
Education	Risk	Home to School transport (HTST): Due to data quality issues, there is possibility that forecast in the monitor may be understated.	176,000	75%	132,000
People	Gross General Fund Risk		9,566,000		5,872,000

c: Capital

Approved Budget £35.1m	Revised Budget £18.8	Expenditure to Date £15.2m 81% of Budget	Forecast Outturn £18.5m 98% of budget	Outturn Variance (£0.3m)
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Gross expenditure by Programme

Ref	Scheme	Current Year (FY2021) - Period 9				Performance to budget	
		Budget	Expenditure to Date	Forecast	Variance	Expenditure to date	Forecast
		£000s				%	
CRF2	Covid Recovery Fund – Youth Zones Investment – Pending Business Case Develo	395	356	395	0	90%	100%
PE01	School Organisation/ Children's Services Capital Programme	12,484	10,743	12,484	0	86%	100%
PE02	Schools Organisation/SEN Investment Programme	919	1,476	919	0	161%	100%
PE03	Schools Devolved Capital Programme	1,599	462	1,599	0	29%	100%
PE05	Children & Families - Aids and Adaptations	120	91	120	0	76%	100%
PE06	Children Social Care Services	813	192	390	(424)	24%	48%
PE06B	Adult Social Care – Better Lives at Home Programme	2,466	1,916	2,571	105	78%	104%
PE10	Sports Capital Investment	0	(15)	0	0		
Total People		18,796	15,221	18,477	(319)	81%	98%

The People capital programme is currently reporting a small underspend of £0.32m at P09, following the reprofiling of budgets. Most of the People capital programme relates to schools and the service have advised that there has been a re-forecast and a conservative view has been taken due to the current turbulence we are experiencing in the construction sector. This is likely to have the following effects on some of the projects:

- Potential lack of labour could hold up Contractors' ability to mobilise in short to medium term creating delay
- Anticipated shortage of materials is worsening. This will impact the ability of contractors to meet previously achievable start on site dates
- Inflation due to the above issues could impact the sufficiency of approved budgets. This is being reviewed but could delay while strategy is developed to manage any increase in costs

These risks have been captured in operational and strategic risk registers.